

CITY OF JUNCTION CITY
Wastewater System Facilities Plan Junction City, Oregon

Memo Summarizing Lane County Population Coordination

Appendix A



CITY OF JUNCTION CITY

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MEMORANDUM

TO: City Council

FROM: Sandra W. Belson

DATE: January 6, 2005

RE: Lane County Population Coordination

Introduction

To comply with state statute, population projections for all urban growth boundaries (UGB) and the rural county must be consistent with county projections made by the Oregon Office of Economic Analysis (OEA). As directed by the State, jurisdictions must use these coordinated projections when maintaining and updating comprehensive plans, transportation system plans, and infrastructure planning.

Attached is the 2025 and 2030 population allocation for all jurisdictions in Lane County. This allocation will be presented to the Lane Council of Governments Board for review and adoption.

Background

By state statute, ORS 195.036, urban growth boundary (UGB) population projections are required to be coordinated within counties.

"195.036 Area population forecast; coordination. The coordinating body under ORS 195.025 (1) shall establish and maintain a population forecast for the entire area within its boundary for use in maintaining and updating comprehensive plans, and shall coordinate the forecast with the local governments within its boundary. [1995 c.547 §7 (enacted in lieu of 195.035)]"

In Lane County, the role of coordinating body was transferred from Lane County to the Lane Council of Governments (LCOG) in 1974. The coordination effort requires that the population of all UGBs in Lane County plus the population outside UGBs coordinate with a county-wide projected population total prepared by the Oregon Office of Economic Analysis (OEA).

The first effort in coordinating population began in 1997: OEA worked with LCOG and produced projections through 2040 for Lane County. These projections were referred to when making urban growth boundary area population projections for plan amendments and transportation system plans, but no formal coordination of population numbers was done. In April, 2004, OEA released updated state and county population projections based on 2000 Census results. Comparing these projections with the 1997 Lane County forecast indicates that the 2004 OEA projections forecast lower population figures for Lane County between 2000 and 2030. For Lane County, the OEA 1997 projections forecasted an annual average increase of 1.13 percent between 2000 and 2030 while the 2004 projections forecast a 0.95 annual average percent increase for this same time period. Between 1990 and 2000, Lane County's annual average increase was 1.3 percent. It is important to note that the projections done in 1997 over-estimated the 2000 Lane County population by approximately 2 percent. The following table presents the two projection sets for Lane County.

Comparison of Lane County Projections				
Year	1997 OEA Projections	1997 Projection AARG	2004 OEA Projections	2004 Projection AARG
2000	331,464		323,950	
2005	352,944	1.26%	333,855	0.60%
2010	374,499	1.19%	347,494	0.80%
2015	397,350	1.19%	365,639	1.02%
2020	419,842	1.11%	387,574	1.17%
2025	442,338	1.05%	409,159	1.09%
2030	464,002	0.96%	430,454	1.02%

* For 1997, the 2000 figure is a projection. For 2004 projection, the 2000 figure is a July estimate created by the Population Research Center at Portland State University. (AARG = average annual rate of growth)

The Oregon Office of Economic Analysis will update the state and county population projections after the 2005 population estimates for the counties are available. At that point, the population allocation within Lane County will need to be reviewed and perhaps revised.

Methodology

The task of LCOG as the coordinating body was to divide (i.e., allocate) the county population among all the UGBs and the rural county for 2025 and 2030.

This section describes the methodology used to produce the results shown in the attached table.

To accomplish the population allocation, existing sources of population projections and historic trends were used. LCOG staff reviewed 1990 and 2000 population figures and historic trends of the proportion the UGB population was of the total Lane County population. Projections from comprehensive plans and transportation system plans were also reviewed. For the population outside of UGBs, Lane County staff provided information. Based on this analysis, a preliminary allocation was prepared.

At this point, LCOG staff convened a meeting of staff from all jurisdictions in Lane County to review and comment on the preliminary allocation. Comments were obtained and the allocation for 2025 and 2030 was modified. In addition, the county projections were updated and adjusted to the 2004 population estimate produced by the Population Research Center at Portland State University. To better reflect the precision of the county projection, a population range was created around the Lane County projection. This range is applied to 2025 and 2030 and is plus or minus five percent of the Lane County projection.

A second meeting of Lane County jurisdictional staff was then conducted to review and comment on the revised allocation. At this meeting, the jurisdictional committee decided to finalize the county population allocation, present the population allocation to their governing bodies and then forward to the LCOG Board for review and adoption. The LCOG Board will process the coordinated population allocation as a legislative land use decision. A public hearing will be scheduled. One week prior to the public hearing a display add will be placed in local papers including Register Guard, Springfield News, Siuslaw News, TriCounty News, Dead Mountain/Echo, West Lane News informing the public of the public hearing on coordinated population projections for Lane County jurisdictions.

Results

The attached two tables present the 2025 and 2030 allocated population for each jurisdiction, the share that jurisdiction is of the total county population and the annual average growth rate. There are also population estimates for 1990, 2000 and 2004. It is clear from the table that the total population of the jurisdictions plus the population outside the UGBs in 2025 and 2030 is within the plus or minus 5 percent of the forecasted population.

City staff worked with LCOG to ensure that Junction City's population projections accommodated the growth planned for in adopted plans. The Oaklea Plan Amendment projected a population for the UGB of 8130 in the year 2020. The projection used by Westech for the Sewer Facilities Plan is for 9,683 people in 2029.

SECRET

14 UGB estimates are based on

December, 2004

Population Allocation for Urban Growth Boundary Areas in Lane County with Annual Average Growth Rates

Year	Seaside	Medford	Eugene	Springbrook	Scio	Dunes	Fluence	Junction	Lowell	Garibaldi	Vernonia	Westfir	Altitude	Outside	Total
1990	282,912	190,180	763	7,950	3,176	1,081	6,334	4,598	785	3,207	2,519	278	62,043	282,912	
2000	322,877	222,603	989	8,880	3,909	1,241	8,757	5,858	880	3,270	2,782	280	83,664	322,877	
2004	333,350	231,420	1,050	9,450	4,440	1,300	9,310	6,000	900	3,780	3,660	330	61,710	333,350	
2025	390,251	297,500	3,300	12,500	7,300	1,800	15,600	8,500	1,500	4,000	5,200	400	56,500	414,100	
2030	410,362	314,700	4,200	13,400	8,000	2,000	17,200	9,800	1,700	4,050	5,600	410	59,000	437,060	
1990															
2000	1.33%	1.58%	2.42%	1.12%	2.10%	1.39%	3.29%	2.48%	1.15%	0.19%	0.93%	0.07%	0.26%		
2004	0.79%	0.99%	2.03%	1.54%	3.24%	1.17%	1.58%	0.60%	0.68%	3.69%	7.29%	4.19%	-0.78%		
2000-2025	0.87%	1.17%	6.02%	1.37%	2.53%	1.50%	2.34%	1.50%	2.16%	0.81%	2.56%	1.44%	-0.48%		
2000-2030	0.97%	1.18%	6.01%	1.38%	2.42%	1.60%	2.28%	1.73%	2.22%	0.72%	2.38%	1.28%	-0.43%		

2004 UGB estimates are based on 2004 PSU city estimates and estimates of population outside cities inside UGBs if applicable.
 Junction City population projection will be affected by prison construction although timing is not known. Once prison construction moves forward, the projections will be modified.

RESOLUTION NO. 849

A RESOLUTION ADOPTING A COORDINATED POPULATION PROJECTION FOR THE CITY OF JUNCTION CITY.

WHEREAS, ORS 195.025(1) provides that counties are responsible for coordinating all planning activities affecting land uses within the county, including planning activities of the county, cities, special districts and state agencies; and

WHEREAS, ORS 195.025(4) allows a voluntary association of local governments to assume a county's coordination responsibilities if the voluntary association of governments adopts a resolution authorizing the delegation of those responsibilities and the resolution is ratified by each participating county and a majority of the participating cities; and

WHEREAS, On July 25, 1974 the Board of Directors of the Lane Council of Governments (LCOG), a voluntary association of local governments, passed a resolution accepting the review, advisory and coordination functions assigned to Lane County by ORS 195.025(1); and

WHEREAS, the resolution passed by the LCOG Board of Directors was ratified by the governing bodies of Lane County and a majority of the cities in Lane County; and

WHEREAS, ORS 195.036 requires the coordination body under ORS 195.025(1) to establish and maintain a population forecast for the entire area within its boundary; and

WHEREAS, the Oregon Office of Economic Analysis (OEA) is responsible for making population projections for the state and counties and the local coordination body is responsible for allocating the projected county population among the cities and the county; and

WHEREAS, LCOG staff, using existing sources of population projections, historic trends and input from the staff of the county and cities within Lane County, has coordinated with OEA staff on the proposed Lane County population and has allocated the projected population among Lane County urban growth boundaries; and

WHEREAS, the allocated population projections must be reviewed by the cities within Lane County prior to approval of the allocated population projections by the Board of Directors of the Lane Council of Governments.

THE CITY OF JUNCTION CITY DOES RESOLVE AS FOLLOWS:

Section 1. The urban growth boundary allocation of projected population for Lane County, Oregon, as set forth in Exhibit A attached hereto, is hereby adopted.

Section 2. Unless and until otherwise modified by the City Council, the population projections that pertain to the City in Exhibit A shall be used in land use, transportation and public facility planning by the City.

Adopted by the Council this 11th day of January 2005.

Approved by the Mayor this 11th day of January 2005.

APPROVED:

ATTEST:

Larry Crowley, Mayor

Kitty Vodrup, City Recorder